

State: JHARKHAND

MDM-PAB-2011-12

Part-A : General Information

1.1 Introduction:

To enhance enrolment, retention and attendance and simultaneously improve nutritional levels among children, the national programme of nutritional support to primary education (NP-NSPE) was launched as a centrally sponsored scheme on 15th August 1995 in the state (United Bihar). 3 k.g dry food grains per student per month was being distributed to the students of Primary stage (class I to V) of the Government schools.

As per the order passed by the Hon'ble Supreme Court in the Case No- W.P.(C) 196/2001, Union of Civil liberties versus Union Government, Mid-Day-Meal scheme was started in the State of Jharkhand in Nov. 2003 on a pilot basis in 3140 Government Primary schools in 19 districts. The Government has issued resolution no 2029 dated 14.8.2003 giving broad guidelines their-in to facilitate the implementation of this scheme. Now the scheme is covering all the Government schools, Gram Shiksha Abhiyan Vidyalayas, Education Guarantee Scheme, Government Aided (including minority) schools. Recognized Madrasas, recognized Sanskrit Vidyalaya and A.I.E Centers. In the year 2007-08, from the month of October 2007 the scheme was extended to the student of class VI to VIII of above category of school.

1.2 Basic Information:

(Year 2010-11)

S. No.	INDICATORS	STATUS		
1. No. of Institutions		PRY	U PRY	TOTAL
i)	Approved by MDM-PAB for 2010-11	39326	12812	52138
ii)	Total institutions during the year	26819	14572	41391
iii)	Institutions serving MDM during the year	26210 (67% of i)	14523 (113% of i)	40733 (78% of i)
2. No. of Children				
i)	Approved by MDM-PAB	3100000	1000000	4100000
ii)	Enrollment as on 30.9.2010	4321982	1388713	5710695
iii)	Avg No. of children availed MDM during 1.4.10 to 31.12.2010	2434807 [79%]*	790338 [79%]*	3225145 [79%]*
3 Quarterly Progress Report (QPR)				
i)	Average no. of children availed MDM as per QPR-1	2463920 [79%]*	779118 [78%]*	3243038 [79%]*
ii)	Average no. of children availed MDM as per QPR-2	2473172 [80%]*	881518 [88%]*	3354690 [82%]*
iii)	Average no. of children availed MDM as per QPR-3	2460039 [79%]*	745618 [75%]*	3205657 [78%]*

* :- % of PAB Approved

2. No. of Working days		PRY	U PRY
(231 days for PY & U PY approved by PAB for FY 2009-10)			
i)	Approved for Q-1	48	48
	Achievement during Q-1	51	51
	Difference	(+)3	(+)3
ii)	Approved for Q-2	67	67
	Achievement during Q-2	72	72
	Difference	(+) 5	(+) 5
iii)	Approved for Q-3	58	58
	Achievement during including drought Q-3	76	76
	Difference	(+) 18	(+) 18
iv)	Approved for 1.4.10 to 31.12.10	173	173
	Achievement as on 31.12.09	173	173
	Difference	(+) 3	(+) 3

3. Financial Status		PRY	U PRY
AVERAGE UNIT COOKING COST PCPD *		Rs 2.02 (BR)	Rs 3.02 (BR)
i)	State's contributions in cooking cost per child per day*	Rs 1.00	Rs 1.50
ii)	Budget Provision for cooking cost for the year 2010-11	Rs. 20493.4 Lakhs. (Central and State)	

*: Unit cost and State's contribution as per Allocation of cooking cost in Table-7 & 7A

4. QPR Status		Status
i)	1st Quarter dated 29.07.2010	Received on 23.08.2010 (Late)
ii)	2nd Quarter dated 28.10.2010	Received on 16.11.2010 (Late)
iii)	3rd Quarter dated 12.02.2011	Received on 05.02.2011 (In Time)

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Part-B : Review of Performance in 2010-11 (01.04.10 to 31.12.2010)

2. Based on the information provided by the State Govt. in its AWP&B 2011-12, the performance during 2010-11 (01.04.10 to 31.12.2010) was reviewed. The major issues in implementation during 2010-11 are summarized as under: -

2.1 COVERAGE (Institutions)

Coverage in terms of No. of institutions. Difference between PAB Approval Vs No. of institutions Vs No. of institutions served MDM–

i) PRIMARY

- a) Number of institutions approved by MDM PAB for 2010-11 = 39326
- b) Number of institutions during the year 2010-11 = 26819
- c) Number of institutions served MDM during 01.04.10 TO 31.12.10 = 26210 (67%)

ii) UPPER PRIMARY

- a) Number of institutions approved by MDM PAB for 2010-11 = 12812
- b) Number of institutions during the year 2010-11 = 14572
- c) Number of institutions served MDM during 01.04.10 TO 31.12.10 = 14523 (113%)

2.2 COVERAGE (No. of Children)

2.2.1 PAB Approval (Target) Vs Average No. of Children Aailed MDM (Achievement) –PRIMARY
(Refer Table 2.3 of the Analysis Sheet).

- i) The number of children approved by MDM PAB for 2010-11 = 3100000
Average number of children aailed MDM during 01.04.10 TO 31.12.10 = 2434807 (79%)
- ii) On district-wise analysis, substantial difference between the target and achievement is noticed in the following districts:

Sl. No.	Districts	No. of Children aailed MDM as per PAB for 2010-11	Average No. of children aailed MDM	Difference	
				No.	%
1	2	3	4	5 =4-3	6
LESS					
1	Simdega	84214	45443	-38771	-46%
2	Khunti	78491	45345	-33146	-42%
3	Lohardaga	74817	45661	-29156	-39%
4	Ramgarh	88607	57084	-31523	-36%
5	Hazaribag	200239	134124	-66115	-33%
6	Godda	158993	106620	-52374	-33%
7	Deoghar	134075	96014	-38061	-28%
8	Latehar	98725	72944	-25781	-26%
9	E.Singhbhum	126801	94835	-31966	-25%

2.2.2 PAB Approval (Target) Vs Average No. of Children Aailed MDM (Achievement) – UPPER PRIMARY (Refer Table 2.4 of the Analysis Sheet).

- i) The number of children approved by MDM PAB for 2010-11 = 1000000
Average number of children aailed MDM during 01.04.10 TO 31.12.10 = 790338 **(79%)**
- ii) On district-wise analysis, substantial difference between the target and achievement is noticed in the following districts:

Sl. No.	Districts	No. of Children aailed MDM as per PAB for 2010-11	Average No. of children aailed MDM	Difference	
				No.	%
1	2	3	4	5 =4-3	6
Less					
1	Khunti	28845	15023	-13822	-48%
2	Simdega	27563	15157	-12406	-45%
3	Deoghar	47026	27069	-19957	-42%
4	Pakur	23229	14133	-9096	-39%
5	Ramgarh	36996	23543	-13453	-36%
6	Jamtara	28545	18775	-9770	-34%
7	Sahebganj	30650	20980	-9670	-32%
8	Koderma	28541	20600	-7941	-28%
10	Hazaribag	71551	50650	-20901	-29%
11	E.Singhbhum	50976	36526	-14450	-28%
12	Godda	38052	28145	-9907	-26%
13	Latehar	30832	24554	-6278	-20%

2.3 COVERAGE (No. of Meals) [PY+U PY]

2.3.1 No. of meal to be served as per MDM-PAB (Target) Vs. No. of meals served (Achievement)- (Refer Table 2.5 of the Analysis Sheet).

- i) The number of meals to be served during 01.04.10 TO 31.12.10 = **70.93 Crore**
The number of meals served during 01.04.10 TO 31.12.10 = **62.25 Crore (88%)**

ii) On district-wise analysis, substantial difference between the target and achievement is noticed in the following districts:

Sl. No.	Districts	Number of meals to be served (In Cr.) during 2010-2011	Number of meals served as on 31.12.2010 (In Cr.)	%
1	2	3	4	5 =4-3
1	Khunti	18354454	11409468	62%
2	Simdega	19113857	12120165	63%
3	Lohardaga	16795526	11678538	70%
4	Deoghar	30968261	22524215	73%
5	Ramgarh	21478048	15883523	74%

3. FOODGRAINS (PRIMARY + UPPER PRIMARY)

3.2.1 Level of Opening balance as on 01.04.10:

i) An analysis of the district wise opening balance of food grains as on 01.04.2010 shows, **9 districts had Negative and 2 districts had nil opening balance of foodgrains allocation.** (Refer Table 3.2.1 of the Analysis Sheet).

Opening Balance as on 01.04.2010

(Ref : Table no. 3.2.1 of Analysis Sheet)

	(-) ve	0%	Less than 5%	5%-10%	11%-20%	Above 20%	Total
No. of Districts	9	2	3	4	3	3	24

3.2.2 Level of unspent balance as on 31.12.10 :

An analysis of the district wise unspent balance of food grains as on 31.12.10 shows, **6 districts had negative, and 3 district had less than 5% unspent balance of foodgrains as on 31.12.10.** Details of level are as follows: (Refer Table 3.2.2 of the Analysis Sheet).

Unspent Balance as on 31.12.2010

(Ref : Table no. 3.2.2 of Analysis Sheet)

	(-)ve	0%	Less than 5%	5%-10%	11%-20%	Above 20%	Total
No. of Districts	6	0	3	3	3	9	24

Districts having NEGATIVE/Low unspent balance as on 31.03.10 (or) 31.12.10 is unlikely in view of the fact that

- As per the format supplied by MHRD vide Table-6 of AWP&B 2010-11, the unspent balance includes balance stock at District, Block and School levels.
- The Negative closing balance indicates that entire allocation has been utilized during the period 01.04.09 to 31.03.09 as well as during 01.04.10 to 31.12.10.

The State Govt. is requested to confirm that the Negative unutilized balance as on 31.03.10 and on 31.12.10 is only after taking into consideration the unutilized stock at School, Block and District levels as has been prescribed in the Framework for AWP&B 2011-12 by MHRD, Govt. of India.

3.2.2 Huge Unspent Balances as on 31.03.10 and 31.12.10 :

The State Govt. is showing huge unutilized stock in certain districts. The details are as under:-

(Ref : Table no. 3.2.1/2 of Analysis Sheet)

(in MTs)

Sl. No.	Districts	USB as on 31.03.10	Annual requirement	USB as % of Annual requirement.
1	Pakur	1428.24	2608.32	55%
2	E.Singhbhum	1985.59	4776.74	42%
3	Deoghar	1727.61	4808.43	36%
4	S.Kharsawan	1044.31	3453.97	30%
5	Latehar	978.38	3406.87	29%
6	Garhwa	1239.99	4400.19	28%
7	Giridih	1618.00	5920.73	27%

Availability of Food grains: (01.04.10 to 31.12.10)

Considering that three-fourths of the year was over by 31.12.2010, the districts should have availability **at least 85%** of the food grains allocation. **State level availability as on 31.12.10 was 72%.** (Table Refer 3.5 of the Analysis sheet). On analysis of district wise availability as on 31.12.10, the following position emerges:-

Total No. of Districts = 24

(Bench mark availability = 85%)

(Ref : Table no. 3.5 of Analysis Sheet)

Sl. No.	Level of availability	No. of Districts	Name of the districts
1	Upto 60%	6	Sahebganj (43%), W.Singhbhum(50%), Khunti(52%) , Lohardaga(55%),Palamau(56%),Ranchi(60%)
2	61% to 85%	12	Godda(61%),Gumla(65%), etc
3	Above 85%	6	Deogarh(87%)

3.0 Utilization of food grains:

PRIMARY + UPPER PRIMARY: (01.04.10 to 31.12.10)

An analysis of the utilization of foodgrains during 2010-11 (*Refer Table 3.7 Analysis Sheet*) shows wide variations in inter-district food grain utilization. Considering that three-fourths of the year was over by 31.12.2010, the districts should have utilized **at least 75%** of the foodgrains allocation. **State level utilization was only 63% as on 31.12.2010.** Level of inter-district variations in utilization is summarized as under: -

Total No. of Districts = 24

(Bench mark utilisation = 75%)

(Ref : Table no. 3.7 of Analysis Sheet)

Sl. No.	Level of utilisation	No. of Districts	Name of the districts
1	Upto 50%	1	Khunti(44%),
2	51% to 75%	22	Koderma, Deogarh(51%), Gumla(74%)
3	Above 75%	1	W.Singhbhum(77%),

4. COOKING COST (PRIMARY + UPPER PRIMARY)

4.3.1 Level of Opening balance as on 01.04.10:

i) An analysis of the district wise opening balance of cooking cost as on 01.04.2010 shows that **no district had negative opening balance of cooking cost allocation.** (*Refer Table 4.3.1 of the Analysis Sheet*).

Opening Balance as on 01.04.2010

(Ref : Table no. 4.3.1 of Analysis Sheet)

	(-) ve	0%	Less than 5%	5%-10%	11%-20%	Above 20%	Total
No. of Districts	0	0	0	0	5	19	24

4.3.2 Level of unspent balance as on 31.12.10 :

An analysis of the district wise unspent balance of cooking cost as on 31.12.10 shows **1 districts had Negative unspent balance of allocation of cooking cost.**

Unspent Balance as on 31.12.2010

(Ref : Table no. 4.3.2 of Analysis Sheet)

	(-) ve	0%	Less than 5%	5%-10%	11%-20%	Above 20%	Total
No. of Districts	1	0	0	3	4	16	24

4.3.2 Huge Unspent Balances as 31.12.10 :

The State Govt. is showing huge unspent balances in certain districts. The details are as under:-

(Ref : Table no. 4.3.2 of Analysis Sheet)

(Rs. In lakhs)

Sl. No.	Districts	USB as on 31.12.10	Annual requirement	USB as % of Annual requirement.
1	Ramgarh	881.45	1021.81	86%
2	Koderma	608.73	830.62	73%
3	S.Kharsawan	763.06	1042.26	73%
4	Bokaro	1110.68	1642.03	68%
5	Sahebganj	708.21	1206.28	59%
6	Giridih	1014.76	1786.88	57%
7	Jamtara	425.57	809.36	53%
8	Pakur	420.61	787.17	53%

4.3.3 Utilization of Cooking cost

PRIMARY + UPPER PRIMARY: (01.04.10 to 31.12.10)

Considering that three-fourths of the year is over by 31.12.2010, the districts should have utilized **at least 75%** of the allocation of cooking cost. **State level utilization is 60%.**

Utilization as on 31.12.2010

Total No. of Districts =24
(Bench mark utilisation = 75%)
(Ref : Table no. 4.7 of Analysis Sheet)

Sl. No.	Level of utilisation	No. of Districts	Name of the districts
1	Upto 50%	6	Khunti(44%),Koderma(48%),S.Kharswan,Ramgarh ,Bhokaro and Deogarh(50%),
2	51% to 75%	18	W.Singhbhum, and Garhwa(74%) Palamau and Gumla(71%) etc
3	Above 75%	0	

5. Reconciliation of utilization and performance during 2010-11 (1.4.10 to 31.12.10)

5.1 **Mismatch in utilization of Food grains vis-à-vis cooking cost:**

Ideally the percentage utilization of cooking costs and foodgrains should tally with each other. State level utilization is as under:

	<u>Food grains</u>	<u>Cooking cost</u>	<u>Mis-match</u>
Primary+ Upper Primary (against 75%)	63%	60%	0

PRIMARY and UPPER PRIMARY: (01.04.10 to 31.12.10)

Total No. of Districts = 24
(Ref: Table 5.1 of the Analysis sheet)

Sr. No.	District	% utilisation of foodgrains	% utilisation of Cooking cost	Mis-match in % points
<u>Excess foodgrains utilization</u>				
1	Bokaro	71%	50%	-21
2	Hazaribag	63%	53%	-11
	Ramgarh	54%	50%	-4
<u>Excess Cooking cost utilization</u>				
1	Garhwa	74%	64%	10

5.2 Reconciliation of Food grains utilized vis-à-vis No. of Meals served:

An analysis of foodgrains utilisation during 2010-11, It has been noticed that State Govt has shown **70-100% utilization against expected utilization on the basis on meal served during 01.04.2010 to 31.12.2010 in 21 districts and in 2 districts 60% to 67%**. State Govt is requested to confirm it. (Reference Table – 5.2 of Analysis Sheet)

5.3 Reconciliation of Cooking cost utilized vis-à-vis No. of Meals served:

An analysis of cooking cost utilisation during 2010-11, It has been noticed that State Govt has shown **70-110% uniformly utilization against expected utilization on the basis on meal served during 01.04.2010 to 31.12.2010 in 23 districts and in 1 districts as 68%**. State Govt is requested to confirm it. (Reference Table – 5.3 of Analysis Sheet)

6.3 Utilization of MME (Reference Table – 6.3 of Analysis Sheet)

A sum of **Rs.517.16 Lakhs** was availability during 2010-2011 (including unspent balance of Rs. 349.22 lakhs as on 31.3.10) as Central Assistance towards MME. Against this, **the State Govt. has utilized an amount of Rs. 167.94 lakhs (32%)**.

7.3 Utilization of Transport Assistance (Reference Table – 7.3 of Analysis Sheet)

A sum of **Rs725.08 lakhs** was availability during 2010-11 (including unspent balance of Rs. 425.06 lakhs as on 31.3.10) as Central Assistance towards Transport Assistance. Against this, the State has utilized **Rs. 300.02 lakhs (37%)**.

2.7 Construction of Kitchen sheds (Reference Table -8.3 of Analysis Sheet)

Out of **Rs. 15510.54 lakh** of Central assistance released towards construction of 22401 kitchen sheds during 2006-07 to 2010-11 for primary and upper primary stage, the State reported an amount of Rs. 7527.60 Lakh has been incurred for 12546 kitchen sheds (C+IP) as on 31.12.2010. **(Physical-56% and Financial- 49% progress)**

8.4 Procurement of Kitchen devices (Reference Table -8.6 of Analysis sheet)

Out of **Rs1856.59Lakh** of Central assistance released towards procurement of 37132 kitchen devices in schools during 2006-07 to 2009-10 for primary and upper primary stage, the State reported an amount of Rs. 1556.24 Lakh has been incurred for 31125 Units (C+IP) as on 31.12.2010. **(84% Physical and 84% in Financial)**

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Part-C Recommendations for quantification of Central assistance for 2011-12.

3.4. MDM-PAB decisions

No	Details	No. of Institutions as per State Plan (Table 3, 3A and 3B)	No. of Children as per State Plan (Table No.14/14-A)	Recommendations by Appraisal Team (No. of Children)	Approval by MDM-PAB
1	No. of Children & Institutions				
	Primary				
1.1	Govt. + Govt. aided + LB schools	10190	1679449		
1.2	EGS/AIE	16467	731286		
1.3	Mad/Maq	8	24072		
1.4	NCLP	154	8882		
	TOTAL (A)	26819	2443689		
	Upper Primary				
1.5	Govt. + Govt. aided + LB schools	13774	762134		
1.6	EGS/AIE	622	21596		
1.7	Mad/Maq	176	6608		
	TOTAL (B)	14572	790338		
	GRAND TOTAL (A) +(B)	41391	3234027		
2	No. of Working days				
2.1	Primary		252		
2.2	Upper Primary		252		
2.3	NCLP		312		
3	No. of Cooks-cum Helpers (PY+UPY)		3877	State Govt. to submit no of cook- cum helpers as per norm.	
4	Kitchen Devices		10266		

5. Kitchen-cum-store						
Total Institutions (PY+UPY)	Total Sanctioned till 2010-11	Const through convg	Balance Requirement	State's Proposal for 2011-12	Recommendations by Appraisal Team	Approval by MDM-PAB
1	2	3	4	5	6	7
23964	22401	17031	Nil	Nil		

18079- EGS/AIE have not been recommended as there is inbuilt provision of construction of kitchen for new schools under SSA

3.5) QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2011-12:

3.5.1 Food grains:

No.	Stage	Recommendations by Appraisal Team		Quantity in MTs.
		No. of Children	No. of Working days	
1	Primary (@ 100 gms)		252	
2	Upper Primary (@150 gms.)		252	
3	NCLP (@100gms)		312	
	TOTAL			

3.5.2 Cooking cost, MME and Transport Assistance

Sl. No.	Component/norm	Amount admissible (Rs. In lakhs)
Primary		
1	Cost of Foodgrains @Rs. 5650/- for rice per MT	
2	Cooking cost @ Rs. 2.17 per child/day (x 252 days x Rs. 2.17)	
3	Transportation Cost @ Rs. 750.00 MT (X 252 days x 0.0001 MT x Rs. 750)	
4	Management Monitoring and Evaluation (MME) 1.8% of cost of Foodgrains, cooking cost and cost of transportation)	
TOTAL		
Upper Primary		
5	Cost of Foodgrains @Rs. 5650/- for rice per MT	
6	Cooking cost @ Rs. 3.17 per child/day (x 252 days x Rs. 3.17)	
7	Cost transportation @ Rs. 750.00 MT (x 252 days x 0.00015 x Rs.750)	
8	Management Monitoring and Evaluation (MME) 1.8% of cost of Foodgrains, cooking cost and cost of transportation	
TOTAL		
9	Payment for Honorarium to Cooks-cum-helpers @ Rs. 750/- per month per cook-cum-helper (PY+ U PY) (for 10 months)	
GRAND TOTAL		

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सत्यमेव जयते
Government of India

**MINISTRY OF HUMAN RESOURCE DEVELOPMENT
DEPARTMENT OF SCHOOL EDUCATION AND LITERACY
MID DAY MEAL DIVISION**



मध्याह्न भोजन योजना
Mid Day Meal Scheme

**PAB – MDM
Meeting to consider and approve
AWP&B 2011-12**

STATE: JHARKHAND
(Date of the Meeting: 21.05.2011)

APPRAISAL NOTE

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