

**Report of the Committee
on
Setting up State Council
of
Higher Education**

(Modified January 1988)

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**UNIVERSITY GRANTS COMMISSION
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I. BACKGROUND

National Education Policy, 1986, Inter-alia recommended that:

“State level Planning and Coordination of higher education will be done through Councils of Higher Education. The UGC and these Councils will develop coordinative methods to keep a watch on standards”

The above mentioned policy was further elaborated in the programme of Action as under:

“There is at present no effective machinery for planning and Coordination of Higher Education at the State level and coordination of State level programme with those of the UGC. In order to fill this gap. It is proposed:

- (a) to set up State Councils of Higher Education as statutory bodies.
- (b) to have for the guidance of State Government, model provision framed by the UGC setting out the composition and Powers of the State Councils.
- (c) The major functions of the Council will include:
 - (1) Preparation of consolidation programmes of higher education in each State;
 - (2) initial scrutiny of the development programmes of universities and colleges;
 - (3) assistance and advice to UGC in respect of maintenance of standards;
 - (4) assistance to State Governments in determining the block maintenance grants;
 - (5) encouragement of the programmes of autonomous colleges;
 - (6) monitoring the progress of implementation of programmes and assessment of performance of institutions;
 - (7) advising the State Governments in setting up new institutions.

II. COMMITTEE

The University Grants Commission, in view of the above directives of NEP and POA, has constituted a committee. The list of the members of the committee is given in Annexure-I.

III. TERMS OF REFERENCE

To make the recommendations regarding setting up the State Councils of Higher Education as per National policy on Education, 1986 and the Programme of Action in this regard.

IV. SUB-COMMITTEE

The committee desired that a sub-committee consisting of the following may be constituted to formulate draft guidelines.

- | | |
|------------------------|-------------------------|
| 1. Prof Satish Chandra | <i>Chairman</i> |
| 2. Shri S.C. Gupta | |
| 3. Shri J.D. Gupta | |
| 4. Prof K.R. Rao | |
| 5. Shri R.P. Gangurde | <i>Member-Secretary</i> |
| 6. Shri K. Gunasekaran | |

The guidelines formulated by the sub-Committee were accepted by the Committee with some modifications. The Report of the Committee was also approved by the Commission in July, 1987. Meanwhile, the Supreme court had struck down the Andhra Pradesh Commissionerate of Higher Education Act, 1986. In the light of the above judgement, the Department of Education, Government of India requested the Commission to review the guidelines. Accordingly, the guidelines were reviewed with the help of the law panel of the Commission. Annexure-II gives the revised guidelines as approved by the Commission in January, 1988.

List of the Members of the Committee

1. Professor Satish Chandra
Department of History,
Jawaharlal Nehru University,
New Delhi.
2. Shri J.Veera Raghavan
Special Secretary,
Ministry of Human Resource Development,
New Delhi.
3. Shri Kireet Joshi
Special Secretary,
Ministry of Human Resource Development,
New Delhi.
4. Professor Moonis Raza
Vice-Chancellor,
Delhi University,
Delhi/
5. Professor G. Ram Reddy
Vice-Chancellor,
Indira Gandhi National Open University,
New Delhi.
6. Professor R.P. Bambah
Vice-Chancellor,
Panjab University,
Chandigarh.
7. Professor K.R. Rao
Vice-Chancellor,
Andhra University,
Visakhapatnam (A.P.)
8. Dr. Jagdish Narain
Secretary,
Association of Indian Universities
Kotla Road,
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9. Shri M.R. Kolhatkar
Secretary,
(Education and Employment Department),
Central Administration Department,
Government of Maharashtra,
Bombay.
10. Shri Parmanand Mishra
Special Secretary,
Education Department,
Government of Uttar Pradesh,
Lucknow.
11. Shri. T.D. Sundar Raj
Commissioner & Secretary,
(Education Department),
Government of Tamil Nadu,
Fort St. George,
Madras.
12. Shri A. Chatterjee
Secretary,
(Education Department),
Government of West Bengal,
Writer's Building,
Calcutta.
13. Shri S.C. Gupta,
Principal Secretary,
Government of Madhya Pradesh,
Department of Higher Education,
Bhopal.
14. Dr. J.N. Kaul,
D/121, Saket,
New Delhi.
15. Shri R.P. Gangurde, *Member-Secretary*
Joint Secretary,
University Grants Commission,
New Delhi.

Special Invites

16. Shri J.D. Gupta
Joint Secretary,
Ministry of Human Resource Development,
Department of Education,
Government of India,
New Delhi.

17. Shri V.S. Pathak
Deputy Secretary,
Department of Education,
Government of Madhya Pradesh,
Bhopal.

18. Shri C.R. Pillai
Deputy Secretary,
Department of Education,
Ministry of Human Resource Development,
Government of India,
New Delhi.

Guidelines for Setting up of State Council of Higher Education

(Modified in January, 1988)

1.0 Objectives

Higher Education aims at educating young men and women for fulfilling national objectives, and plays a crucial role in fostering national integration on the basis of the principle of the unity in diversity. There is a felt need for Councils of Higher Education at State level in order to enable the UGC to fulfil its statutory responsibility for the promotion and coordination of University education and for the determination and maintenance of standards of teaching, examination and research in universities. Coordination at the local and regional level would enable expensive facilities to be shared and research projects of an inter-disciplinary basis to be undertaken in keeping with the needs of regional developments. The monitoring of the performance of the colleges which are more than 5,000 in number could also be carried out more easily at the regional level. It denies that there is an urgent need to strengthen planning and coordination of education programmes in higher education. Planning is essential so as to (a) foresee the needs of future development in the country as a whole, (b) to control unplanned expansion, and (c) to channelise it in desirable directions on the basis of socio-economic needs and academic requirements.

The State Council for Higher Education would act as a link between the universities and colleges and the State Governments and to work closely with the UGC in view of its statutory responsibility for the maintenance and co-ordination of standards of higher education at the all India level.

2.0 Setting up of the Council

In order to achieve the objectives set out above, the Central Government may advise State Governments for enacting legislation for setting up of State Councils of Higher Education in the States. In an Indian state where the number of universities are too few, an advisory body may be set up to fulfil the above objectives.

3.0 Composition

A State Council of Higher Education may consist of 10-13 members as follows:—

- (i) A Chairman
- (ii) Not less than two and not more than four members drawn on all-India basis from the following who have
 - (a) obtained high academic distinction in teaching, engineering, medicine, agricultural sciences or law;
 - (b) who are industrialists or educationists of high repute.
- (iii) Not more than 2 from among the Vice-Chancellors of the Universities in the area including Vice-chancellors of Central Universities, if any.
- (iv) Not more than two from among the teachers of universities/colleges in the State.
- (v) Secretary, UGC or an officer of the UGC not below the rank of Joint Secretary nominated by the Chairman, UGC.

(vi) Secretary, Education (Ex-officio)

(vii) Secretary, Finance (Ex-officio)

if any state so desires it may include the Director of Higher Education as an ex-officio member.

4.0 Terms and Conditions of Service of Chairman and Members

- (i) The Chairman shall hold office for a term of five years and other members shall hold office for a term of three years.
- (ii) The office of the Chairman shall be a whole-time and salaried one and subject thereto, the terms and conditions of service shall be as prescribed.
- (iii) The Salary of the Chairman shall not be less than that of a Vice-Chancellor of a University.
- (iv) A person who has not attained the age of 65 years shall be eligible for appointment as a Chairman.

5.0 Staff of the Council

The Council shall appoint a Secretary and such other employees as it may think necessary for the efficient performance of its functions. The Secretary shall be a whole-time one. The terms and conditions of service of the employees shall be determined by the council.

6.0 Temporary Association of a Person with State Council of Higher Education for particular purpose

The Council may associate with itself in such a manner and for such a purpose, any person whose assistance or advice it may desire in carrying out its work. A person associated with council for any purpose shall have a right to take part in the discussions relevant to that purpose but shall not have a right to vote at a meeting of the council and shall not be a member for any other purpose. The council may associate with its members of Medical, Engineering and Agricultural universities with a view of developing coordination amongst universities.

7.0 Meeting of the Council

The Council shall meet at such times and places and shall observe such rules of procedures in regard to the transaction of business at its meetings as may be provided by regulations.

8.0 Powers and Functions of the Council

The Council shall function for coordination and determination of standards in institutions for higher education or research and scientific and technical institution in accordance with the guidelines issued by the UGC from time to time.

8.1 Planning and Coordination

- (i) To prepare consolidated programmes in the sphere of higher education in the State in accordance with the guidelines that may be issued by the UGC from time to time, and to assist in their implementation.

- (ii) To forward the development programmes of universities and colleges in the State to UGC alongwith its comments and recommendations.
- (iii) To assist UGC in respect of determination and maintenance of standards and suggest remedial action wherever necessary, in accordance with the guidelines.
- (iv) To evolve prespective plans for development of higher education in the State.
- (v) To monitor the progress of implementation of such development programmes.

8.2 Academic Functions

- (i) To encourage and promote innovations in curricular development, restructuring of course and updating of syllabi in the universities/colleges.
- (ii) To promote and coordinate the programmes of autonomous colleges and to monitor its implementation.
- (iii) To devise steps to improve the standards of exminations conducted by the universities and suggest necessary reforms.
- (iv) To facilitate training of teachers in colleges/universities.
- (v) To promote publication of quality text books, monographs and reference books.
- (vi) To develop programmes for greater academic co-operation and inter-action between university teachers and college teachers and to facilitate mobility of students and teachers within and outside the state.
- (vii) To regulate admission on the basis of physical facilities and to develop entrance examination for admission to institutions of higher education.
- (viii) To encourage sports, games, physical education and cultural activities in the universities and colleges.
- (ix) To encourage extension activities and promote inter-action with agencies concerned with regional planning and development.
- (x) To prepare an overview report on the working of the universities in the State. A copy of the report should be sent to the UGC.

8.3 Advisory Functions

- (i) To advice State Government in determining the block maintenance grants and to lay down the basis for such grants.
- (ii) To set up a State Research Board so as to link educational institutions research with that of the research agencies and also with research needs of the State.
- (iii) To examine the statutes and ordinances in various universities in the State (excluding central universities) and suggest modifications wherever required.
- (iv) To advise State Government regarding the statutes proposed by the universities in a State.
- (v) To perform any other functions necessary for furtherance of higher education in a State.

8.4 Administrative Functions

To administer and release grant-in-aid from State Government to universities and colleges in the State. For this purpose, the State Government should place the grants meant for the universities and colleges at the disposal of the council.

9.0 Payment to the Council

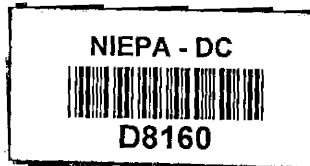
The State Government may, after due appropriation made by the Legislative Assembly by law in this behalf, pay to the Council in each financial year such sums as may be considered necessary for the functioning of the council.

10.0 Budget

The Council shall prepare, in such form and at such time each year as may be prescribed, and a budget in respect of the financial year next ensuing showing the estimated receipts and expenditure, and copies thereof shall be forwarded to the State Governments.

11.0 Annual Report

The Council shall prepare an Annual Report giving an account of its activities during the previous year and copies thereof shall be forwarded to the State Government and the Government shall cause the same to be laid before the Legislative Assembly. A copy of the Annual Report should be sent to University Grants Commission.



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