



PARLIAMENT OF INDIA
RAJYA SABHA

DEPARTMENT-RELATED PARLIAMENTARY STANDING COMMITTEE
ON EDUCATION, WOMEN, CHILDREN, YOUTH & SPORTS

**THREE HUNDRED AND THIRTY SECOND REPORT
ON**

**Action Taken by the Government on the
Observations/Recommendations contained in the Three
Hundred and Twenty Fifth Report on the Demands For
Grants (2021-22) of the Ministry of Youth Affairs and Sports**

(Presented to the Rajya Sabha on 30th November, 2021)
(Laid on the Table of Lok Sabha on 30th November, 2021)



Rajya Sabha Secretariat, New Delhi
November, 2021 / Agrahayana, 1943, (Saka)

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RAJYA SABHA SECRETARIAT

NEW DELHI

November, 2021 / Agrahayana, 1943, (Saka)

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COMPOSITION OF THE COMMITTEE
(Constituted w.e.f. 13th September, 2021)

1. Dr. Vinay P. Sahasrabuddhe - Chairman

RAJYA SABHA

2. Shri R. S. Bharathi
3. Shri Bikash Ranjan Bhattacharyya
4. * Ms. Sushmita Dev
5. Shri Bhubaneswar Kalita
6. Shri Vishambhar Prasad Nishad
7. Shri K. C. Ramamurthy
8. Shri Gopal Narayan Singh
9. Shri Akhilesh Prasad Singh
10. Dr. M. Thambidurai

LOK SABHA

11. Shri Rajendra Agrawal
12. Shri D. M Kathir Anand
13. Dr. Dhal Singh Bisen
14. Shri Santokh Singh Chaudhary
15. Shri Lavu Sri Krishna Devarayalu
16. Shri Sangamlal Kadedin Gupta
17. Shri Sadashiv Kisan Lokhande
18. Dr. Jaisiddeshwar Shivacharya Mahaswamiji
19. Shri Asit Kumar Mal
20. Shri Anubhav Mohanty
21. Shri Balak Nath
22. Shri Chandeshwar Prasad
23. Shri T. N. Prathapan
24. Shri Ratansinh Magansinh Rathod
25. Shri Jagannath Sarkar
26. Dr. Arvind Kumar Sharma
27. Shri Vishnu Dutt Sharma
28. Shri Dharambir Singh
29. Shri Rajveer Singh (Raju Bhaiya)
30. Shri S. Venkatesan
31. Shri Ashok Kumar Yadav

* Nominated w.e.f. 27.09.2021

SECRETARIAT

Dr. Shikha Darbari, Joint Secretary and Financial Advisor
Shri A.K. Mallick, Director
Shri Har Prateek Arya, Deputy Secretary
Smt. Oindrila Roy, Deputy Secretary
Shri Arun Bakshi, Under Secretary
Smt. Suman Khurana, Committee Officer (in-situ)

PREFACE

I, the Chairman of the Department-Related Parliamentary Standing Committee on Education, Women, Children, Youth and Sports, having been authorised by the Committee to present the Report on its behalf, do hereby present this Three Hundred and Thirty Second Report of the Committee on the Action Taken by the Government on the Observations/Recommendations contained in the Three Hundred and Twenty Fifth Report on the Demands for Grants (2021-22) of the Ministry of Youth Affairs and Sports. The Action Taken Replies from the Department of Youth Affairs were received on 28th June, 2021 and Action Taken Replies from the Department of Sports were received on 16th July and 26th August, 2021 respectively.

2. Three Hundred and Twenty Fifth Report of the Department-Related Parliamentary Standing Committee on Education, Women, Children, Youth and Sports was presented to Rajya Sabha on 16th March, 2021 and simultaneously laid on the Table of Lok Sabha on 16th March, 2021 and Replies of the Government to the observations/recommendations contained in the Report were considered by the Committee at its meeting held on the 26th November, 2021.

3. The Committee considered the draft Report and adopted the same in its meeting held on 26th November, 2021.

NEW DELHI

26th November, 2021

Agrahayana/ 1943 (Saka)

Dr. Vinay P. Sahasrabudde

Chairman

*Department-related Parliamentary
Standing Committee on Education, Women,
Children, Youth and Sports*

ACRONYMS

BE	Budget Estimates
CSR	Corporate Social Responsibility
CYP	Commonwealth Youth Programme
DC	District Collector
DFG	Demands for Grants
DM	District Magistrate
EFC	Expenditure Finance Committee
FY	Financial Year
GoI	Government of India
HRD	Human Resource Development
IC	International Cooperation
ILO	International Labour Organisation
IOA	Indian Olympic Association
KIC	Khelo India Centre
LNIFE	Lakshmibai National Institute of Physical Education
MoA	Memorandum of Agreement
MoF	Ministry of Finance
MoU	Memorandum of Understanding
MoYAS	Ministry of Youth Affairs and Sports
NABL	National Accreditation Board for Testing & Calibration Laboratories
NADA	National Anti-Doping Agency
NCOE	National Centre of Excellence
NCSC	National Centre for Sports Coaching
NCSSR	National Centre of Sports Science and Research
NDS	National Discipline Scheme
NDTL	National Dope Testing Laboratory
NPDS	National Programme for Development of Sports
NPYAD	National Programme for Youth and Adolescent Development

NSDF	National Sports Development Fund
NSDCI	National Sports Development Code of India
NSF	National Sports Federation
NSNIS	Netaji Subhash National Institute for Sports
NSS	National Service Scheme
NSTC	National Sports Talent Contest
NSU	National Sports University
NYC	National Youth Corps
NYF	National Youth Festival
NYK	Nehru Yuva Kendra
NYKS	Nehru Yuva Kendra Sangathan
NYLP	National Young Leadership Programme
NYV	National Youth Volunteers
PAC	Project Appraisal Committee
PIB	Public Investment Board
PO	Programme Officer
RE	Revised Estimates
RGNIYD	Rajiv Gandhi National Institute of Youth Development
RTI	Right to Information
RYSK	Rashtriya Yuva Sashaktikaran Karyakram
SAI	Sports Authority of India
SFU	Self Financing Unit
SKIC	Small Khelo India Centre
STC	SAI Training Centre
TOPS	Target Olympic Podium Scheme
UNV	United Nations Volunteer
UNDP	United Nations Development Programme
WADA	World Anti-Doping Agency
YH	Youth Hostel

REPORT

The Report of the Department-Related Parliamentary Standing Committee on Education, Women, Children, Youth and Sports deals with the Action Taken by the Department of Youth Affairs and Sports on the Recommendations contained in its 325th Report on Demands For Grants 2021-22 of the Ministry of Youth Affairs and Sports which was presented to the Rajya Sabha on 16th March, 2021 and laid on the Table of Lok Sabha on 16th March, 2021.

2. The Action Taken Replies in respect of Recommendations contained in the above mentioned Report were received from the Ministry of Youth Affairs and Sports vide their communications dated 28th June (Department of Youth Affairs) and 16th July, 2021 (Department of Sports) and 26th August, 2021 (Department of Sports). These have been categorized as follows:-

Chapter I : Observations/Recommendations which have been accepted by the Government:

Paras -3.10, 3.13, 3.17, 3.24 3.32, 3.39, 3.54, 4.8, 4.9A, 4.17A, 4.17B, 4.18, 4.19B, 4.20, 4.30, 4.42

TOTAL- 16

Chapter II : Observations/Recommendations which the Committee does not desire to pursue in view of Government's replies:

Paras – 2.15, 3.11, 3.12, 3.14, 3.20, 3.22, 3.29, 3.45, 3.46, 3.51, 4.9B, 4.19A, 4.47, 4.48

TOTAL- 14

Chapter III : Observations/Recommendations in respect of which replies of the Government have not been accepted by the Committee.

Paras- 3.18

TOTAL- 1

Chapter IV : Observations/Recommendations in respect of which final replies of the Government are still awaited.

NIL

CHAPTER I
OBSERVATIONS/RECOMMENDATIONS WHICH HAVE BEEN ACCEPTED BY
THE GOVERNMENT

Recommendation

1. *The Committee recommends that the Department of Sports should incentivize women participation in international sports events, such as the Olympics. Accordingly, the Department must set benchmarks for 50% female strength in all the National Centres of Excellence (NCOEs) and a new scheme for encouraging women sportspersons should be envisaged under the vertical 'Sports for Women' of the Khelo India Scheme.*

[Para 3.10]

Action Taken

1.1 As per the current sanctioned strength, percentage of woman athlete is approx. 52 % in NCOEs. However, Recommendation of the Committee has been noted.

Recommendation

2. *The Committee recommends that enhanced budgetary allocation may be sought at RE stage Khelo India scheme, so that sports infrastructural development and implementation of various programmes/activities are not adversely impacted.*

[Para 3.13]

Action Taken

2.1 Out of ₹ 657.51 crore allotted during the current FY 2021-22, an amount of ₹ 277.50 crore only has been allotted for creation of capital assets under Khelo India Scheme at BE stage. It has been decided to release ₹ 150.00 crore against committed liabilities under Khelo India Scheme during current FY and seek additional funds of ₹ 200.00 crore in the 1st supplementary so that sports infrastructural development and implementation of various programmes/activities are not adversely impacted.

2.2 The Ministry has also conveyed that the scheme of Khelo India has been extended for period upto 2020-21 to 2025-26 with overall financial outlay of Rs. 31.65 Crore which

includes allocation of Rs. 1879 crore for creation and upgradation of Sports Infrastructure. Department of Sports will approach the Finance Ministry based for further requirement in future.

Recommendation

3. *The Committee recommends that the Department of Sports and SAI should adopt a more grass root-centric approach instead of the top-down approach for search and nurturing of natural sporting talents with inherent potential from rural, tribal backward areas of the country and provide intensive training and financial support to improve medal prospects of the country in National and International sporting events.*

[Para 3.17]

Action Taken

3.1 Sports is a state Subject. Hence, it is responsibility of the state to develop sports at a grass root level under the vertical of Talent Identification and Development of Khelo India, which is being implemented by Sports Authority of India (SAI), athletes are selected from pan India covering tribal, rural and backward areas of the country in 21 sports disciplines. Under this vertical, a detailed mechanism for Grassroot Talent Identification has been put in place for identification of talent as mentioned below:

3.1.1 Apart from the Talent Search at Elite level, talent search has also been started at grass root level in two categories:-

- Sports potential talent identification
- Proven talent identification.

3.1.2 Sports potential identification is done by assessment of fitness of school going children using Khelo India Fitness mobile application. The fitness parameters were identified by group of experts. These key parameters, which are required to become elite athlete (such as speed, endurance, flexibility, strength etc), are also included in above fitness parameters. Over 40,000 Physical Education/sports teachers from various schools of states have been trained so far as national Master and regional trainers.

3.1.3 Assessment of more than 22,00,000 students has already been done on mobile application from various schools across various states. The shortlisted students will be retested & sports specific talent/sports science tests will also be conducted.

Identified potential sporting talent will be given option to join various sports straining centre across India.

Sports proven talent identification will be done by:-

- Grass root talent from potential area (mapping of each district with sporting talent).
- Talent scouting at block, district, state & national competitions.
- The talent identified by local scout to be screened at State level.

3.1.4 Further, India is divided into 05 zones namely North, East, West, South and North-East Zones to carry out talent identification. Grassroot Zonal Talent Identification Committees are formed to reach out to each and every corner of the country to shortlist the proven athletes at the grassroots level. Talent Identification is to be carried out in 20 sport discipline of Khelo India in age group of 8 to 14 years, wherein the country has the potential /advantage to excel at the international level.

3.1.5 For nurturing of identified talents, Khelo India Centres and Academies have been setup across the country. Under the 'State Level Khelo India Centers' vertical of the Khelo India Scheme, to strengthen the sports ecosystem in the country at the grassroots level, 1,000 KIC's are proposed to be established over a period of 04 years across all districts of the country, out of which 217 KICs have already been notified. The grant to each Khelo India Centre (KIC) will be extended for remuneration of the past champion athlete as coach, support staff, purchase of equipment, sports kits, consumables, maintenance of playfields, sports kits and competition exposure. All such schools notified as Khelo India Centre are eligible to receive Rs. 5 lakhs per discipline as one-time grant and Rs. 5 lakhs per discipline as recurring grant.

3.1.6 In addition, under the State level Khelo India Centres vertical of the Khelo India Scheme 01 centre in each State is being designated as Khelo India State Centre of Excellence and upgraded by providing support on the basis of viability gap analysis towards components such as equipments, sports science, coaches, etc. So far 24 KISCE have been notified in 23 States/UTs. Under Khelo India, 28 Army Boys Sports Companies are also funded.

3.1.7 Apart from above, under the National/Regional/State Academy vertical of Khelo India Scheme, 232 (156 Non SAI & 76 SAI) Academies have been accredited across the country which are receiving maximum support @ Rs. 6.28 lakhs per athlete per annum.

3.1.8 SAI has also established **23 NCOEs and 67 STCs** to implement the above sports promotional schemes across the country. **49 Akharas** are also being supported by SAI to promote sports at grass root level.

Recommendation

4. *The Committee recommends that the Department of Sports should develop appropriate sports infrastructure as well as train potential talent for promotion of winter games like snow skiing, ice skating (both figure and speed skating), ice hockey, snow rugby, snow baseball, etc. as well as water games like canoeing, kayaking and rafting in the Union Territories of Jammu, Kashmir and Ladakh and in other States having potential to develop such sports.*

[Para 3.24]

Action Taken

4.1 The Department of Sports has approved setting up of a National Centre of Excellence for Winter Games at Gulmarg, Jammu & Kashmir, to promote Winter Sports in the region. For this, an amount of ₹ 50 lakh has been approved which will be utilised for hiring of a consultant for setting up the said centre. Land has been earmarked and will be allotted to J&K Sports Council / Youth Services and Sports Department, J&K after due formalities. In the meanwhile, the National Centre of Excellence for Winter Games at Gulmarg, J&K has been inaugurated by the Hon'ble Union Minister for Youth Affairs and Sports, at temporary premises on 27.02.2021 pending allotment of land for the Centre by the UT Government at Gulmarg.

4.2 This Ministry promotes winter games in the country under the Khelo India Scheme since 2020. In addition to the previous submission, it is informed that this Ministry has conducted two editions of the Khelo India National Winter Games in 2020 and 2021 under the "Sports for Peace and Development" vertical of the Khelo India Scheme wherein various States/UTs and relevant organizations from all over the country participated. Further, Khelo India Winter Games have now been formally incorporated in the revised Khelo India

Scheme (2021-22 to 2025-26) as annual competition to be held at the national level. Two editions of winter games have also been conducted at UT level in Ladakh in 2020 and 2021. It is now an annual event organized under the aegis of Khelo India Scheme.

4.3 Other than UT of Jammu & Kashmir, financial assistance has also been provided for promotion of Winter Games in the state of Uttarakhand and UT of Ladakh under the Khelo India Scheme for creation of winter sports infrastructure and purchase of winter games equipment (ice hockey and skiing).

Recommendation

5. *The committee recommends that the Department may introduce international games scholarships in the potential medal winning sports in the future and formulate a new inclusive scheme for placing all medal winners (regular, para and special) in all sports disciplines on an equal footing thus ensuring employment for athletes and regular financial support/assistance.*

[Para 3.32]

Action Taken

5.1 Department of Sports has already revised/amended the scheme on 11.03.2020 to include more categories of the Para and Special category(deaf) for the cash award as compare to the previous scheme of 2018. Further, Department of Sports regularly revise (revised in 2015,2016,2017,2018,2020) the scheme to include more category since 2014.

Recommendation

6. *The committee recommends that the Department should take necessary steps for identification of special and Paralympics athletes living in abject poverty with no sporting future and ensuring regular financial assistance and employment prospects.*

[Para 3.39]

Action Taken

6.1 Department of Sports has revised the scheme on 15.05.2020 to include more categories of the sportspersons and disciplines to provide financial assistance to the

sportspersons living in the indigent circumstance. The scheme has been circulated to all Federations, State Sports Departments, SAI, IOA, Sports Promotion Board, AIU and also published on website etc.

Recommendation

7. *The Committee accordingly recommends that a special recruitment drive should be undertaken to fill up large number of vacancies of coaches and sports scientists in Sports Authority of India (SAI) and vacancies in Lakshmi Bai National Institute of Physical Education (LNIFE), Gwalior, latest by 30th June, 2021.*

[Para 3.54]

Action Taken

7.1 Steps taken for filling up vacancies of coaches in SAI are as mentioned below :

(i). Special recruitment drive was held to fill the existing vacancies of Olympians and Paralympians.

(ii). Recruitment Rules are relaxed to extend the benefit of promotions to Coaches taking into account the total year of service instead of qualifying service. Accordingly, promotions are carried out as per the details given below:

- a) 100 Sr. Coaches promoted to Chief Coaches
- b) 180 Coaches promoted to Sr. Coaches

(iii). 105 resultant vacancies are being filled through deputation basis. Notice for the deputation is already issued and the process is in progress.

(iv). Advertisement for Contract engagement has been initiated to fill 320 posts.

(v). 244 sports science staffs are being engaged on contract basis. 164 Sports scientists have already joined.

Supporting staff such as Masseur / Masseuse, Nursing Assistance and Lab Technician are being engaged by the respective Regional Centres locally.

7.2 LNIFE had published advertisement No. E/121/02 dated 21.04.2020 and E/121/03 dated 21.04.2020 to fill up the vacant post of academic and non academic staff in which the last date for inviting applications was fixed on 30.05.2020. In response to these advertisements, applications have been received in the Institute by this date, but the same

could not be processed due to COVID-19 pandemic. The process of recruitment is being taken up as soon as the situation of COVID-19 improves.

Recommendation

8. *The Committee recommends that enhanced budgetary allocation may be sought at RE stage for NSS, so that implementation of various programmes/activities under the scheme is not adversely impacted.*

[Para 4.8]

Action Taken

8.1 NSS will make demand for additional allocation at RE stage for Financial year 2021-22 keeping in view the trend of expenditure and plan activities, so that the scheme does not get adversely impacted. EFC proposal is also under submission seeking enhanced budget.

Recommendation

9. *The Committee recommends that the Department of Youth Affairs should devise schemes and financial incentives in recognition of the work done by NSS volunteers and provide relevant incentives to increase the number of youth volunteers as well as intensify their efforts to implement NSS in more schools/colleges/Universities.*

[Para 4.9]

Action Taken

9.1 There is provision for NSS Award for NSS Volunteer for their best community service with one certificate, one medal and ₹1 Lakh for 30 volunteers each year.

9.2 Further the creation of additional 4062 NSS units (1 unit = 100 volunteer) has been incorporated in the EFC proposal of NSS to intensify the efforts of volunteer to implement NSS in more schools/ colleges/ universities.

Recommendation

10. *The Committee appreciated the remarkable work done by NYKS and its volunteers during the COVID pandemic to create awareness and sensitise citizens and took strong exception to the low allocation of funds for such a large youth organisation like NYKS doing very beneficial ground level community work and recommends that additional funds may be requested at RE stage so that the existing as well as new programmes of NYKS are not adversely impacted.*

[Para 4.17A]

Action Taken

10.1 NYKS will make demand for additional allocation at RE stage for Financial year 2021-22 keeping in view trend of expenditure and plan activities, so that the scheme will not get adversely impacted. EFC proposal for enhanced budget is also under submission.

Recommendation

11. *The Committee also expressed its concern on the heavy establishment expenditure of the organisation compared to the lower spending on core programmes/activities and recommends that the Department should make concerted efforts to cut the heavy establishment expenditure of NYKS and invest more on core programmes and conduct a performance evaluation or institutional audit to assess the quality of work, manpower resources and financial management in both organisations, during the FY 2021-22.*

[Para 4.17B]

Action Taken

11.1 NYKS has made budgetary provision of Rs.60.34 Crore towards implementation of Core Programmes under Annual Action Plan 2021 from Block Grant of Ministry of Youth Affairs and Sports.

11.2 However, NYKS in collaboration with various Ministries/ Departments/ Agencies undertaking projects/programmes such as Youth as Frontline Workers during COVID-19 Pandemic, Gandagi Mukta Bharat Abhiyan, Dissemination of Information on salient features of National Education Policy, Observance of Constitution Day, National Youth Volunteers, Observance of International Day of Yoga, Observance of Rashtriya Poshan Maah, Education & Electoral Participation (SVEEP), 150th Birth Anniversary of Mahatma Gandhi, SwachhtaPakhwada, Namami Gange Project, Ek Bharat Shrestha Bharat

Programme, Catch the Rain, Swachh Bharat Abhiyan (with the support of Ministry of Jal Shakti), North East Youth Exchange Programme, Kashmiri Youth Exchange Programme and Tribal Youth Exchange Programme (in collaboration with Ministry of Home Affairs), Financial Literacy (in collaboration with Ministry of Corporate Affairs), Awareness on Human Rights (National Human Rights Commission) etc.

11.3 In addition to the above, NYKS Volunteers and Members of Youth Clubs, COVID Warriors and Ganga Doots are undertaking various activities such as Blood Donation, Sapling Plantation, Awareness and Message dissemination towards COVID 19 pandemic, Promotion & facilitating villagers to get benefits under various schemes of Government, Activities on water conservation, Cleaning of water sources, Motivation resulting into construction of Toilets, Say No Use of Plastics, Dissemination on salient features of National Education Policy, 2020, Activities on Know your constitution and fundamental duties, Motivation of Girls and their parents to postpone her marriage till attaining 18 yrs. of age, motivating & facilitating institutionalization of deliveries & vaccination for pregnant mothers & children, Facilitating health workers for distribution of Iron Folic Acid Tablets among Adolescent Girls, Facilitating villagers in getting Voters ID Cards, etc.

11.4 The above activities are being undertaken by NYKS volunteers and members of Youth Clubs voluntarily and monetary valuation of these activities, on an average, are Rs.3,000/- Crore per annum.

11.5 Considering the large network of NYKS Volunteers and to extend the coverage, a proposal for enhancement of budgetary allocation for implementation of more programmes, had been included in the EFC proposal which is lying with Ministry of Finance for consideration.

11.6 During the financial year 2020-21, Evaluation Study on NYKS functioning was carried out by Indian Institute of Public Administration (IIPA). After the study, IIPA considers the significant contributions made by NYKS with inclusively integrated other schemes volunteers in COVID-19 situations, proactive approach to disseminate information in the communities and strengthen the idea of Aatma Nirbhar Bharat along with the positive feedback received from the beneficiary volunteers.

Recommendation

12. *The Committee recommends that NYKS should develop training programmes for inculcating gender parity and respect for all the genders including transgender amongst the youth and more vocational training programmes to enhance the employability and livelihood prospects of youth volunteers from the backward, tribal and rural areas, latest by 30th June, 2021.*

[Para 4.18]

Action Taken

12.1 Noted for Compliance.

Recommendation

13. The Committee also recommends that the Department should consider re-naming of 'Youth Clubs' as 'Yuva Mandali' for a more nationalistic feeling.

[Para 4.19B]

Action Taken

13.1 **Suggestion Noted.** Further, File is being put up for soliciting necessary approval from the competent authority.

Recommendation

14. *The Committee, therefore, recommends that an active strategy may be chalked out in co-ordination with the Ministry of Health and Family Welfare for rooting out the malaise of alcoholism, drug addition and substance abuse afflicting the society, by establishing deaddiction centres and through awareness campaigns at the community level by Nehru Yuva Kendra Sangathan (NYKS) and National Service Scheme (NSS) volunteers, latest by 30th June, 2021.*

[Para 4.20]

Action Taken

14.1 **Nehru Yuva Kendra Sangathan (NYKS):**

Noted for Compliance for Nehru Yuva Kendra Sangathan (NYKS). This is also submitted that NYKS has been running such programmes in several states.

Ministry of Social Justice & Empowerment would also be approached for undertaking awareness campaigns at the community level

14.2 **National Service Scheme (NSS):** Volunteers regularly undertake activities of Drug De-addiction, substance abuse, alcoholism as a part of regular activities in consultation with various institutions of State government working under NSS

Recommendation

15. *The Committee recommends that the Department should encourage participation/deployment of more female and transgender National Youth Corps volunteers to ensure equitable participation of all genders in the important task of nation building.*

[Para 4.30]

Action Taken

15.1 Noted for Compliance. Also as per the provision of the selection guideline of NYVs, encouragement for selection of female and candidates belonging to weaker sections is being given.

Recommendation

16. *The Committee recommends that the Department should make concerted efforts to get ISO certifications for the remaining 78 Youth Hostels, out of the total of 84, and upgrade/re-design those with modern amenities like Wi-Fi connectivity, well-stocked library, reading room with digital access, auditorium for enacting plays, talk shows, debates, etc.*

The Committee also recommends that the occupancy details in all Youth Hostels may be collected and a review conducted in terms of occupancy details and revenue generated, latest by 30th June, 2021.

[Para 4.42]

Action Taken

16.1 The day to day management of the Youth Hostels is responsibility of the Hostel Management Committee chaired by Secretary (YA)/DC/DM. In compliance with the recommendation made by the Committee, HMC/Manager/Manager in charge/DYC, NYKS

of various Youth Hostels have already been requested vide letter dated 10.03.2021 & reminder dated 08.06.2021 to carry out filed inspection of various Youth Hostels and furnish a consolidated report, including the occupancy details and revenue generated, in a prescribed proforma. It had also been requested to access the feasibility and accordingly apply for ISO certification, WiFi, Auditorium, E-library, etc. by utilizing Youth Hostels funds. Requisite information from various Youth Hostels and NYKS is still awaited.

CHAPTER II

OBSERVATIONS/RECOMMENDATIONS WHICH THE COMMITTEE DOES NOT DESIRE TO PURSUE IN VIEW OF THE GOVERNMENT'S REPLIES

Recommendation

1. *The Committee recommends that since capital outlay in both “Education, Sports, Arts, Culture” and “North Eastern Areas” were drastically slashed in RE 2020-21 when compared with BE 2020-21, but has now been enhanced in BE 2021-22, the Ministry should come up with projects that help develop more capital assets and pick up the pace with regard to capital expenditure to ensure that allotted funds are utilised for intended services.*

[Para 2.15]

Action Taken

1.1 Department of Youth Affairs stated that the capital outlay under both Heads – 4202- Education, Sports, Arts and Culture and 4552- North Eastern Areas under BE 2020-21 under Youth Hostel scheme was a token amount of Rs.1 Lakh only for the financial year 2020-21. However, as per decision taken in the Ministry, for completion of the ongoing construction of Youth Hostel, Kota, IFD had been requested at the time of RE 2020-21 to re-appropriate funds amounting to Rs.1 Crore from Revenue Head to Capital head of the Youth Hostel Scheme, which were received towards the fag end of the financial year and hence could not be utilized.

1.2 Further, NITI Aayog *i.e.* erstwhile Planning Commission has advised not to construct any new Youth Hostel but to complete only ongoing projects of Youth Hostels. However, the Ministry has been taking up the matter of construction of additional new Hostels with NITI Aayog.

Recommendations

2. *The Committee recommends that the Department of Sports and Sports Authority of India (SAI) Since only 43 National Sports Academics (NSAS) have been set up so far, out of the 100 proposed, Department of Sports and Sports Authority of India (SAI) Should expedite the setting up of the remaining 57 Academies. Similarly, Since only 106 Small Khelo India Centres (SKICs) have been set up so far, out of the 1000 propose, the setting up of the remaining 894 SKICs should be expedited, within the FY 2021-22. The committee also*

recommends that area-wise identification of predominant/popular sports in all states/Districts should be done for setting up Khelo India/SAI Centres in those sports disciplines in which the State/District has core competence and impress upon States/Districts the need for expeditious implementation.

[Para 3.11]

Action Taken

2.1. It has been submitted that: (a) Creation and establishing of world class academies takes its own time. In the perspective planning for five years, it has been planned to develop 100 academies.

(b) At present, 217 Small Khelo India Centres have been notified. It was decided to set up 1,000 small Khelo India centres in 5 years.

(c) Sports is a state subject & hence decision to choose the sports in each district has been left to the state Government. Suggestion has however been noted

Recommendation

3. *The Committee recommends that the existing 23 SAI National Centres of Excellence (NCOE) should be upgraded to High Performance Centres on the model developed in the State of Odisha to provide intensive training in sports disciplines having further medal prospects international sporting events. Efforts should also be made for establishing more such centres with equitable distribution amongst the States.*

[Para 3.12]

Action Taken

3.1 SAI Centres have been designated NCOE across the country to impart specialized training to promising athletes in 14 priority disciplines and 10 additional disciplines. With a view to provide additional impetus to the preparation of Olympic probable for Tokyo 2021, Paris 2024, and Los Angeles 2028 Olympic Games, these NCOEs are being upgraded, wherever required, to have state-of-the-art infrastructure and facilities for the designated disciplines, best-in-class coaches and support staff for athlete training and modern sports science support in fields of medicine, nutrition, psychology and other allied sciences. National Centres of Excellence (NCOEs) provides facilities of International standard like High Performance Directors, Eminent Coaches, Scientific staff , Qualified Nutritionist and Chef to ensure the best quality training , food and accommodation.

Recommendation

4. *The Committee, Accordingly, recommends that in view of the suspension of MPLAD Funds for two FYs (2020-21 to 2021-22), on accounts of COVID-19 pandemic, contribution by way of CSR Funds may be made permissible for construction of durable sports infrastructure under the Khelo India Scheme.*

[Para 3.14]

Action Taken

4.1 Efforts will be made to involve private stakeholders, though CSR Funding etc., for development of sports in the country, including construction of sports infrastructure, under the proposed Khelo India Scheme (2021-22 to 2025-26).

Recommendation

5. *The Committee recommends that for development of a holistic sports ecosystem across the country, a Sporting Culture Promotion Index and Functional Stadium Index may be developed with set parameters to spur healthy competition amongst the States and accelerate sports infrastructural development and maintenance, during the FY 2021-22. Mayors of all Municipal Corporations may be urged to take necessary step to convert their cities into livewire sporting hubs, during the FY 2021-22.*

[Para 3.20]

Action Taken

5.1 The proposals regarding development of Sporting Culture Promotion and Functional Stadium Indices will be examined. The Department of Sports, Ministry of Youth Affairs and Sports has sanctioned 268 sports infrastructure projects in 34 States/UTs across the country amounting to ₹ 1714.00 crore under the Khelo India Scheme from 2016-17. Ministry envisages working proactively for the development of sports infrastructure across the country. Accordingly, the Ministry of Finance has been requested to approve ₹ 2100.00 crore for the component of “Creation and Upgradation of sports infrastructure” in the EFC Memorandum for the renewed Khelo India Scheme (2021-22 to 2025-26). Regarding necessary steps to convert cities into livewire sporting hubs, it is submitted that Sports is a State subject and the primary responsibility of development of Sports rests with the State/UT Governments. The Union Government only supplements their efforts by bridging

the critical gaps. Accordingly, the State/UT Governments will be requested to take necessary steps in this regard.

5.2 The Department has also informed that necessary instructions have been issued to the Sports Department of all State/UTs Vide this Ministry's D.O. letter no. 6/4/MYAS/MDSD-2021 dated 19.08.2021.

Recommendation

6. *The Committee accordingly recommends that high quality training programmes may be devised for the development of high calibre national coaches from amongst the retired outstanding sportspersons, alumni of SAI Centres/Institutions, Sports Universities, etc. to reduce on dependency on international coaches.*

[Para 3.22]

Action Taken

6.1 SAI NS NIS, Patiala is regularly conducting the following academic programmes:

- (i) One year Diploma in Sports Coaching
- (ii) Two years M.Sc in Sports Coaching.
- (iii) Two years Diploma in Sports Medicine
- (iv) Six Weeks Certificate Course in Sports Coaching.
- (v) Two Weeks Refresher Courses for the State/ working coaches.
- (vi) One to four weeks Skill Development programmes in Sports & Sports Sciences.

6.2 SAI NS NIS, Patiala is producing high caliber coaches, every effort is being put on for the same. The curriculum of the diploma course, certificate course and refresher courses are updated and revised from time to time.

6.3 The Diploma and Certificates awarded by this Institute are globally accepted and in the recent times the students/coaches from Nepal, Sri Lanka, Bangladesh and Bhutan attended the Diploma/ Certificate Course at SAI NS NIS, Patiala.

6.4 National Centre for Sports Coaching is being established under NSNIS Patiala to impart high quality training to coaches & ex-international athletes. Expression of Interest to collaborate with foreign university has been floated & empanelment process is on. Once process is completed, with the help of foreign universities, high quality training program will be designed.

Recommendation

7. *The Committee strongly recommends that since National Sports Federations (NSFs) are Public Authorities under the Right to Information (RTI) Act 2005 and receive funds from the Consolidated Fund of India, a legislation along the lines of the National Sports Development Code of India, 2011 may be framed with a view to ensure accountability and transparency in selection and training of sportspersons and in their overall functioning, in FY 2021-22.*

[Para 3.29]

Action Taken

7.1 With a view to ensure accountability, transparency and good governance practices in the functioning of National Sports Federations (NSFs) including Indian Olympic Association (IOA), in the year 2011 all the existing Government guidelines/instructions were amalgamated and brought out as a comprehensive Code, *i.e.* National Sports Development Code of India, 2011 (Sports Code). The Sports Code contains various executive instructions / guidelines towards attaining good governance principles including on limits on age & tenure of Office Bearers, Model Elections Guidelines, fairness and transparency in selection of athletes, measures to combat fraud in age of players; prevention of sexual harassment of women in sports; Public Authority under RTI Act, etc.

7.2 In order to maintain their status as recognized NSF, it is incumbent upon the NSFs to follow the provisions prescribed in the National Sports Development Code 2011.

7.3 The Sports Code 2011 had been challenged in Courts of Law. The Courts have upheld the legality of the National Sports Development Code 2011 stating that the provisions of the Code have the Force of law. On one occasion, the Hon'ble Delhi High Court upheld the validity of Sports Code 2011 in its Order/ Judgement dated 9.5.2014 in Writ Petition No. 2310/2012, which was filed by IOA, stating that "The Central Government can insist upon adherence to these provisions, without the aid of legislation".

7.4 NSFs are bound to follow the Sports Code 2011, which has the force of law. The Code has duly established the framework of good governance in Sports. In the present circumstance, there is no need for framing a legislation.

Recommendation

8. *The Committee recommends that the Department should take necessary steps to expedite the construction of the new campus of National Sports University and also explore synergy between NSU and various sports Universities across the country.*

[Para 3.45]

Action Taken

8.1 The draft Public Investment Board (PIB) Memorandum on National Sports University (NSU) was submitted to Department of Expenditure, Ministry of Finance dated 10th November, 2020. The meeting of PIB was held on 15.01.2021 under the Chairmanship of Secretary (Expenditure). Thereafter, Ministry of Finance (MoF), vide their I.D. Note dated 17.02.2021, approved the recommendations of Public Investment Board (PIB) for setting up of National Sports University at a total financial outlay of Rs. 906.47 crore in a period of 3 years. The construction of the University is expected to be completed by 28.02.2024.

8.2 M/s NBCC (India) Ltd. has been engaged as the Project Management Consultant (PMC) for setting up the National Sports University vide MoU dated 25th Sept. 2019 between MYAS and NBCC. NBCC (India) engaged M/s Arcop Associates, an architectural firm experienced in designing sports infrastructure projects, for preparation of Layout Plan of NSU. Layout Plan of NSU was finalized on 04.12.2019.

8.3 In the mean time spade work has already been started as pre investment activities and construction of temporary barracks for security staff has been completed. Further, Tender document on EPC basis for construction of NSU has been floated by M/s NBCC on 01.06.2021

8.4 The following steps have been initiated to reduce any inordinate delay in construction of NSU:

- (i) A Coordination Committee under Chairmanship of Chief Secretary, Manipur, consisting of Vice Chancellor, NSU; Joint Secretary (Sports), Department of Sports; Secretary/Commissioner, Youth Affairs & Sports, Govt. of Manipur has also been constituted on 16-6-2020 for expeditious completion of the project and to sort out all issues.
- (ii) Progress of construction is reviewed by Department of Sports through progress report from NBCC, project management consultant for time-bound completion of the project.

- (iii) Secretary, MDoNER chaired a tripartite meeting (M/o DoNER, Government of Manipur, D/o Sports) on 10.11.2020 for an early launch of the National Sports University, Imphal.
- (iv) Regular intra departmental meetings along with NBCC representatives are held to review the financial and physical progress of construction of NSU and remove the bottle necks, if any.

8.5 In so far as exploring the synergy between NSU and various Sports Universities across the country is concerned, NSU is still in its inception stage, operating from temporary campus in Khuman Lampak Sports Complex, Imphal. Collaborations and tie ups with other Sports Universities of the country will be explored once the construction of the Permanent campus of NSU is completed and the University starts functioning from its regular campus.

Recommendation

9. *The Committee recommends that the Department should endeavour to establish the National Sports Education Board (NSEB) during the FY 2021-22 and align it with National Education Policy (NEP), 2020 to standardize curriculum for sports education in Universities and Schools across the country.*

[Para 3.46]

Action Taken

9.1 An Expert Committee comprising of members from relevant stakeholders has been constituted to carry out a detailed study which will include interactions for feedback from the stakeholders to serve the purpose of deciding of the modalities for implementation of the Budget Announcement i.e. setup of National Sports Education Board for development of sportspersons under Khelo India Scheme. The deliberations of the Committee are complete and the Final Draft Report has been prepared and sent to the members of the Expert Committee for their recommendations/suggestions. The National Sports Education Board is likely to be established in 2021.

Recommendation

10. *The Committee recommends that the Department should explore the feasibility of establishing Dope Testing Laboratories in eastern, western and southern parts of the country and bring suitable Anti-Doping legislation during the FY 2021-22.*

[Para 3.51]

Action Taken

10.1 Government of India is contemplating a legislation on anti-doping and it is under contemplation to include more number of Anti-Doping Laboratories under the direct control and supervision of the National Dope Testing Laboratory (NDTL) in the said draft Bill. If the Anti-Doping Act is enacted by the Parliament with the above provisions, the Government of India can establish at least three Anti-doping Laboratories immediately under the control and supervision of NDTL within the ambit of law. Thus the recommendation for establishment of additional Anti-Doping Laboratories in the country is a precursor and in consonance with the legal provisions being made in the country.

Recommendation

11. *The Committee also recommends that instead of the current Hindi motto of NSS “स्वयं से पहले आप” (swyam se pehle aap), the slogan given by Acharya Vinobha Bhave “मैं नहीं तू ही” (main nahin tu hi) may be considered, as it seems more meaningful and apt.*

[Para 4.9B]

Action Taken

11.1 The current Hindi motto of NSS (स्वयं से पहले आप) was finalized during the presentation before the Hon’ble Prime Minister of India on 6th August 2020 where the earlier motto (मैं नहीं तू ही) was modified as per the suggestion made by Hon’ble Prime Minister. The same has been conveyed to PMO vide letter No. A-12041/2/2020-NSS dated 08.08.2020.

Recommendation

12. *The Committee, accordingly, recommends that the Department of Youth Affairs may in consultation with other Ministries chalk out a proposal for training and using Nehru Yuva Kendra Sangathan (NYKS) and National Service Scheme (NSS) volunteers for publicity campaigns and conducting ground-level impact assessment and evaluation studies of various welfare programmes of the Government with an element of remuneration as incentive, latest by 30th June, 2021.*

[Para 4.19A]

Action Taken

12.1 **Nehru Yuva Kendra Sangathan (NYKS):** NYKS is engaging youth volunteers for undertaking awareness generation activities including publicity campaign on the issues of national concern in collaboration with different Ministries. The same would further be promoted with wider coverage and outreach. Conducting ground level impact assessment and evaluation studies of the Government programmes by rural youth associated with NYKS may not be feasible as it involves technical and research background knowledge and experience. However, the local youth volunteer support services can be provided to the impact assessment/ research agency/organization.

Recommendation

13. *The Committee while appreciating the activities and initiatives taken by the Institute notes that the establishment expenditure of the Institute is very high compared to the low programme expenditure and strongly recommends that the Department should make concerted efforts to cut the heavy establishment expenditure of RGNIYD and invest more on core programmes and conduct a performance evaluation or institutional audit to assess the quality of work, manpower resources and financial management in the Institute during the Financial Year 2021-22. The Committee also recommends that RGNIYD should evolve schemes to become self-reliant by optimal utilisation of the infrastructural and manpower resources, assets, institutional strength and professional experience garnered over the years for income generation and achieving financial strength.*

[Para 4.47]

Action Taken

13.1 RGNIYD is an institution imparting Training as well as conducting academic courses. The training programmes were conducted Pan India. During the Year 2020-21, many of the programmes could not be conducted in face to face mode due to Covid-19 pandemic and restricted movement of staff and resources, but many programmes were conducted in online mode. Hence the expenditure for the Training programmes tended to reduce drastically, which showed a higher ratio of Establishment expenditure on comparison with the expenditure on training programme.

13.2 In spite of the pandemic situation many short term courses were conducted with low expenditure. There were number of programmes conducted online for the NER beneficiaries on skill development. Workshops were also conducted on leadership qualities and coping

with COVID situation etc. Besides that, utmost care is taken to reduce the establishment expenses by strict adherence to the principles of General Financial Rules 2017.

13.3 The CAG's Office has conducted their Thematic study of the academic and administrative performance of RGNIYD (for a period of five years) during March and April 2021 and the Report is awaited. The RGNIYD will strictly adhere and act as per the observations of the Thematic Audit.

13.4 MOU with Whistling Woods International Limited, Mumbai and National Institute of Technology, Jalandhar have been signed. In addition to this, many initiatives have been taken for introduction of new and need based programmes which will meet the requirements of the youth of the country (within the available resources (both academic and administrative) and with an idea of generating revenue on its own by RGNIYD so that the Institute will be self-reliant in the days to come.

Recommendation

14. *The Committee recommends that a special recruitment drive may be conducted to fill up the existing vacancies in Nehru Yuva Kendra Sangathan (NYKS) and National Service Scheme (NSS) and Rajiv Gandhi National Institute of Youth Development (RGNIYD), latest by 30th June, 2021.*

[Para 4.48]

Action Taken

14.1 In Nehru Yuva Kendra Sangathan (NYKS), filling up of Vacant Posts is a Top Priority. At present a total of 544 posts are vacant against various categories.

14.2 NYKS is in the process of releasing advertisement in respect of filling up of major Direct Recruitment vacancies for which the following actions have already been taken:

- i) The BOG in the 54th Meeting consented its approval for Selection of IBPS (Institute of Banking Personnel Selection) as the Recruitment Agency for NYKS till 31.03.2022
- ii) A Mandate was given to IBPS for the conduction of Online Recruitment Exam for the FY 2021-2022.
- iii) NYKS is in the process of finalization of Timeline for Recruitment with IBPS.

14.3 Advertisement for filling up of vacant posts on Deputation basis has been advertised. Furthermore, NYKS is holding DPCs for filling up of promotional posts.

14.4 While every effort is made to fill up the existing vacancies expeditiously, vacancies in NYKS do keep on arising on account of retirement, resignation or promotion. NYKS is committed to speedy filling up of vacancies as per laid down procedure.

14.5 In National Service Scheme (NSS), the sanctioned strength is 200 posts of which 100 posts are filled and 100 posts are vacant as on date. Also,

- There are 59 posts (Group A, B and C) which are vacant for more than two years and have come under the deemed abolished category.
- The matter to revive these 59 deemed abolished posts of NSS is under process in consultation with Finance Division of Ministry of Youth Affairs and Sports and Ministry of Finance.
- The process to fill up 17 vacant posts of Youth Assistant Grade-I (Group B) and 4 posts of Youth Assistant-II (Group C) under Direct Recruitment quota has been submitted to Staff Selection Commission on 15.02.2021. Besides these, process to fill up 5 posts of Youth Officer (Group B) under Direct Recruitment quota has been submitted to UPSC on 08.03.2021.
- The process to fill up 2 vacant post of Assistant Programme Adviser (Group A) through promotion is under process in the Ministry.
- The matter of amendment of recruitment rules for the post of Lower Division Clerk (Group C) and Stenographer Grade-III (Group C) is under process. The English version of the recruitment rules has been vetted by the Legislative Department, M/o Law and Justice on 15.02.2021 and the Hindi version of the recruitment rules has been forwarded to the Legislative Department for vetting on 11.03.2021 and the same is awaited from them.

- The proposal for seeking permission to fill up 3 vacant posts of Youth Assistant Grade-II (Group C) through promotion of UDC has been submitted to DoPT on 13.04.2021.

14.6 In Rajiv Gandhi National Institute of Youth Development (RGNIYD), 20 vacancies of staff are existing which is 37% of the sanctioned strength.

14.7 RGNIYD is taking consistent effort in getting approval for the revival of the 16 lapsed posts and on getting proper orders, action will be taken to fill up these vacancies and the other existing vacancies.

CHAPTER III

OBSERVATIONS/RECOMMENDATIONS IN RESPECT OF WHICH REPLIES OF THE GOVERNMENT HAVE NOT BEEN ACCEPTED BY THE COMMITTEE

Recommendation

1. *The Committee recommends that efforts to identify Private Schools for development as Model Residential Sports Schools in all districts of the country, as recommended by the Committee in its 311th and 315th Reports, should be expedited in a time bound manner, latest by 30th June, 2021.*

[Para 3.18]

Action Taken

1.1 Recommendations of the Committee have been noted.

Further Recommendations of the Committee

1.2 The Committee recommends that a concrete plan may be worked out for development of Private Schools as Model Residential Sports Schools in all districts of the country to tap every possible talent in several fields of sports.

CHAPTER IV
OBSERVATIONS/RECOMMENDATIONS IN RESPECT OF WHICH REPLIES OF
THE GOVERNMENT IS STILL AWAITED.

-NIL-